

Fisheries Management Plans Team
Marine & Fisheries Directorate
Seacole Building
2 Marsham Street
SW1P 4DF
FMPconsultations@defra.gov.uk

Date: 01/05/2026

Dear Fisheries Management Plans Team

RE: Consultation on the proposed Seabream Fisheries Management Plan

Thank you for the opportunity to respond to the proposed Seabream Fisheries Management Plan (FMP). Historic England has responded previously as a statutory consultee with regard to 'Tranche 4' FMPs including Seabream, as noted in the *Strategic Environmental Assessment (SEA) Environmental Report (referred to henceforth as 'Environmental Report')*, Appendix F. Historic England is pleased to be able to comment further on the environmental effects of this FMP under the current public consultation.

Historic England is the Government's advisor on all aspects of the historic environment in England. Historic England's general powers under section 33 of the National Heritage Act 1983 include securing the preservation of monuments in, on, or under the seabed within the seaward limits of the UK Territorial Sea adjacent to England. Historic England also provides advice in relation to English marine plan areas (inshore and offshore) as defined by the Marine and Coastal Access Act (MCAA) 2009.

Comments on proposed policy goals, measures and actions

Consultation question relevance: '3: Do you have any comments on the policy goals in the draft FMP?', '4: Do you have any comments on the measures and actions in the draft FMP?', and '6: Do you have any comments on the assessment of the environmental effects of the draft FMP, as set out in the Environmental Report?'

The opening sentences of the *Joint Fisheries Statement* (page 9) recognise that the UK's seafood sector has a rich cultural heritage from which many coastal communities draw a sense of place and identity; and that the UK's relationship with the sea is rightly celebrated. Historic England is pleased to see cultural importance among the positive effects identified in relation to *Policy goal 4: Deliver a framework to support the role of the FMP in realising the social and economic benefits of seabream to coastal communities (Environmental Report, page 49)*. Despite this acknowledgment of cultural importance, we note the absence of any direct reference to culture within the actions to achieve *Policy goal 4 (Environmental Report, page*

14). We strongly encourage the inclusion of culture-specific actions under *Policy goal 4*, modelled on actions in the draft CSWC Pelagic FMP.

Historic England welcomes the following recommendation made in the *Non-technical summary, Environmental Report* (pages 5-6):

1. “Future iterations of the draft Seabream FMP should consider how to develop the cultural heritage of each fishery and how fisheries management can contribute to reducing potential negative interactions with submerged prehistoric landscapes or seascapes.”

However, rather than leave this point for future iterations of the FMP, we think it will bring benefits sooner if it becomes a focus for action in the current iteration, while the FMP is still being drafted.

We are pleased to see Defra’s willingness to discuss how cultural heritage and landscape/seascape could be brought within the UK Marine Strategy (UK MS), or how suitable indicators and monitoring measures could be developed for cultural heritage and landscape/seascape alongside UK MS (*Environmental Report*, point 9, pages 106-7). We look forward to exploring this matter with Defra at the earliest convenience.

Seabream FMP Evidence and Engagement

Consultation question relevance: ‘1: Do you have any comments on the engagement process for developing the draft FMP?’ and ‘2: Do you have any comments on the evidence used in the draft FMP?’

Historic England welcomes the consideration in the *Environmental Report* of the potential positive and negative impacts fishing can have upon heritage assets and the historic marine environment, including reference to Historic England’s *Fishing and the Historic Environment* report (2014), as well as damage caused to the *Klein Hollandia* (aka [Eastbourne Wreck: LEN 1464317](#)) and the [Rooswijk \(LEN: 1000085\)](#) (pages 28, 38). Historic England agrees that there are opportunities for fisheries management activities to positively impact both the natural and historic environment, including known and unknown heritage assets (*Environmental Report*, page 51). We are particularly pleased to see the following acknowledgement in the *Environmental Report* (page 51):

“Ensuring a fishery is environmentally, socially, and economically sustainable over the long term could help promote the cultural importance of fishing and preserve the cultural heritage of fishing itself including wrecks of fishing vessels, historic harbours and infrastructure, and fishing communities”.

As noted in the *Environmental Report* (page 38), heritage assets contribute toward the provision of ecosystem services such as supporting nature conservation by providing habitats. We therefore encourage Defra to consider widening engagement (as referred to in the *Engagement Report*), to include cultural heritage representation in tandem with the natural environment during ongoing FMP development. Integration of natural and historic environment management activity enables co-benefits for conservation of the marine environment as a whole.¹

Defra's concern about the *Fishing and the Historic Environment* report (2014) that "given the anecdotal nature of many of these interactions a comprehensive assessment of the extent of interactions and their impacts, is currently not available for English waters" (*Environmental Report*, page 29) is noted. Historic England is keen to discuss this evidence gap further with Defra. In other engagement considerations, we await keenly Defra/DA decisions about Historic England joining the Benthic Impacts Working Group.

We acknowledge the inclusion of the *Council of Europe Landscape Convention*, *European Convention on the Protection of the Archaeological Heritage*, and *2003 UNESCO Convention for Safeguarding of the Intangible Cultural Heritage* within Section 4 of the *Environmental Report* in response to previous Historic England comments.

Additional comments

Consultation question relevance: '5: Do you have any additional comments on the draft FMP?']

In addition to points raised above, Historic England welcomes Defra's invitation to further consider the impacts of fishing activity on the marine historic environment and to discuss new measures, interventions, and monitoring proposals (*Environmental Report*, points 10 and 12, pages 106, 108). Correspondingly, we also welcome the recommendations made in the *Environmental Report* (page 62) as follows:

"Defra should work with agencies such as Historic England to consider how measures that could protect the marine historic environment could be incorporated into fisheries management for future iterations... In addition, by working with Historic England to better understand the extent of prehistoric deposits like moorlog and how they are changing, efforts to conserve them from the impacts of fishing them might contribute to climate change mitigation and adaptation."

"Defra should work with agencies such as Natural England, JNCC, and Historic England to consider how measures that could protect the marine historic environment could be incorporated into fisheries management for future iterations. Considering appropriate

¹ Natural England, Historic England, National Lottery Heritage Fund (2023). [Integrating the Management of the Natural and Historic Environment](#); Amini, E., Burgess-Gamble, L., Holland, K., Mayer, P., Wood, N (2026). [Co-benefits of marine and coastal heritage sites for natural capital](#). Natural England Commissioned Report NECR703.

measures to reduce negative interactions with submerged prehistoric landscapes or seascapes could strengthen the positive interactions between the FMP and the wider marine environment that fishing for black seabream and gilthead bream species operates in..."

Future contact

We look forward to our continued involvement in developing and implementing FMPs. To raise questions regarding this response, or to arrange further discussion, please contact the Marine and Coastal Heritage Policy Team

We do not regard this response as confidential.

Yours sincerely,

Senior Policy Adviser (Environmental) | Marine & Coastal Heritage Team
Environmental Cluster | Policy Development Department | Historic England